

**UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA**

LARRY RICHARDS,

Case No.: 3:22-cv-00154-MMD-CSD

Plaintiff

Order

V.

Re: ECF Nos. 1, 1-1, 2, 3, 4, 5

FIRST RESPONSE TOWING, et al.,

Defendants

Plaintiff has filed an application to proceed in forma pauperis (IFP) (ECF No. 1) and pro
plaint (ECF No. 1-1). He has also filed the following motions: (1) an ex parte motion to
file court orders at two separate addresses (ECF No. 2); (2) an ex parte motion for
extension of time to complete the complaint (ECF No. 3); (3) an ex parte motion to file by
file transfer and to appear by telephone conference (ECF No. 4); (4) an ex parte motion for
injunctive injunction and temporary restraining order (ECF No. 5.)

I. IFP APPLICATION

A person may be granted permission to proceed IFP if the person “submits an affidavit that includes a statement of all assets such [person] possesses [and] that the person is unable to pay such fees or give security therefor. Such affidavit shall state the nature of the action, defense or appeal and affiant’s belief that the person is entitled to redress.” 28 U.S.C. § 1915(a)(1); *Lopez v. Smith*, 203 F.3d 1122, 1129 (9th Cir. 2000) (en banc) (stating that 28 U.S.C. § 1915 applies to all actions filed IFP, not just prisoner actions).

22 In addition, the Local Rules of Practice for the District of Nevada provide: "Any person
23 who is unable to prepay the fees in a civil case may apply to the court for authority to proceed

1 [IFP]. The application must be made on the form provided by the court and must include a
 2 financial affidavit disclosing the applicant's income, assets, expenses, and liabilities." LSR 1-1.

3 "[T]he supporting affidavits [must] state the facts as to [the] affiant's poverty with some
 4 particularity, definiteness and certainty." *U.S. v. McQuade*, 647 F.2d 938, 940 (9th Cir. 1981)
 5 (quotation marks and citation omitted). A litigant need not "be absolutely destitute to enjoy the
 6 benefits of the statute." *Adkins v. E.I. Du Pont de Nemours & Co.*, 335 U.S. 331, 339 (1948).

7 A review of the application to proceed IFP reveals Plaintiff cannot pay the filing fee;
 8 therefore, the application will be granted.

9 II. SCREENING

10 A. Standard

11 "[T]he court shall dismiss the case at any time if the court determines that-- (A) the
 12 allegation of poverty is untrue; or (B) the action or appeal-- (i) is frivolous or malicious; (ii) fails
 13 to state a claim upon which relief may be granted; or (iii) seeks monetary relief against a
 14 defendant who is immune from such relief." 28 U.S.C. § 1915(e)(2)(A), (B)(i)-(iii).

15 Dismissal of a complaint for failure to state a claim upon which relief may be granted is
 16 provided for in Federal Rule of Civil Procedure 12(b)(6), and 28 U.S.C. § 1915(e)(2)(B)(ii)
 17 tracks that language. As such, when reviewing the adequacy of a complaint under this statute, the
 18 court applies the same standard as is applied under Rule 12(b)(6). *See e.g. Watison v. Carter*, 668
 19 F.3d 1108, 1112 (9th Cir. 2012) ("The standard for determining whether a plaintiff has failed to
 20 state a claim upon which relief can be granted under § 1915(e)(2)(B)(ii) is the same as the
 21 Federal Rule of Civil Procedure 12(b)(6) standard for failure to state a claim."). Review under
 22 Rule 12(b)(6) is essentially a ruling on a question of law. *See Chappel v. Lab. Corp. of America*,
 23 232 F.3d 719, 723 (9th Cir. 2000) (citation omitted).

1 The court must accept as true the allegations, construe the pleadings in the light most
2 favorable to the plaintiff, and resolve all doubts in the plaintiff's favor. *Jenkins v. McKeithen*,
3 395 U.S. 411, 421 (1969) (citations omitted). Allegations in pro se complaints are "held to less
4 stringent standards than formal pleadings drafted by lawyers[.]" *Hughes v. Rowe*, 449 U.S. 5, 9
5 (1980) (internal quotation marks and citation omitted).

6 A complaint must contain more than a "formulaic recitation of the elements of a cause of
7 action," it must contain factual allegations sufficient to "raise a right to relief above the
8 speculative level." *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 555 (2007). "The pleading
9 must contain something more ... than ... a statement of facts that merely creates a suspicion [of]
10 a legally cognizable right of action." *Id.* (citation and quotation marks omitted). At a minimum, a
11 plaintiff should include "enough facts to state a claim to relief that is plausible on its face." *Id.* at
12 570; *see also Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009).

13 A dismissal should not be without leave to amend unless it is clear from the face of the
14 complaint that the action is frivolous and could not be amended to state a federal claim, or the
15 district court lacks subject matter jurisdiction over the action. *See Cato v. United States*, 70 F.3d
16 1103, 1106 (9th Cir. 1995); *O'Loughlin v. Doe*, 920 F.2d 614, 616 (9th Cir. 1990).

17 **B. Plaintiff's Complaint**

18 Plaintiff brings this action pursuant to the Racketeer Influenced and Corrupt Practices Act
19 (RICO), 18 U.S.C. § 1961, *et al.* Plaintiff sues the following defendants: Unknown owner of the
20 Tow Truck Company, a division of First Response Towing (located in Reno and Las Vegas,
21 Nevada); unknown employees of the Tow Truck Company; The Town Truck Company (both its
22 Reno and Las Vegas divisions); First Response Towing; 36 Doe defendants; two unidentified
23 Reno Police Department Officers; and the City of Reno Police Department.

1 Plaintiff alleges all Defendants are actively stealing Plaintiff's car, his private
 2 possessions, his medical equipment, and they denied him access to his car. He claims they are
 3 driving up their costs so they can obtain his car for free. Plaintiff claims he was attempting to
 4 buy his car back out of storage, and he was arrested. He further alleges conversion of his
 5 property.

6 "Although the RICO statute was originally enacted to combat organized crime, 'it has
 7 become a tool for everyday fraud cases brought against respected and legitimate enterprises.'"

8 *Painters and Allied Trades District Council 82 Health Care Fund v. Takeda Pharmaceuticals*,
 9 943 F.3d 1243, 1248 (9th Cir. 2019) (quoting *Sedima, S.P.R.L. v. Imrex Co.*, 473 U.S. 479, 499
 10 (1985)). "Broadly speaking, there are two parts to a civil RICO claim. The civil RICO violation
 11 is defined under 18 U.S.C. § 1962, while "RICO standing" is defined under 18 U.S.C. §1964(c)."

12 The elements of a civil Racketeer Influenced and Corrupt Organizations Act (RICO)
 13 claim are: (1) conduct (2) of an enterprise (3) through a pattern (4) of racketeering activity
 14 (known as "predicate acts") (5) causing injury to the plaintiff's "business or property." 18 U.S.C.
 15 § 1964(c), 1962(c); *Sedima, S.P.R.L. v. Imrex Co.*, 473 U.S. 479, 496 (1985).

16 "Racketeering activity" is any act indictable under several provisions of Title 18 and Title
 17 29 of the United States Code and the Currency and Foreign Transactions Reporting Act and
 18 Immigration and Nationality Act. See 18 U.S.C. § 1961.

19 Plaintiff does not allege conduct that constitutes "racketeering activity" under RICO. Nor
 20 does he allege a "pattern" of "racketeering activity."

21 While it is possible Plaintiff could allege a State law tort claim of conversion, he does not
 22 currently include specific *factual* allegations with respect to *each* defendant. Moreover, there
 23 must be a basis for the court to exercise jurisdiction over a State law claim. Without a cognizable

1 RICO claim, there is no federal question jurisdiction. There is no diversity jurisdiction because
2 Plaintiff alleges that he and the Defendants all reside in Nevada.

3 As a result, Plaintiff's complaint will be dismissed, but he will be given leave to amend to
4 attempt to assert cognizable claims against each defendant.

5 **III. OTHER MOTIONS**

6 **A. Ex Parte Motions**

7 Preliminarily, Plaintiff titles all of his filings as "ex parte" motions. An ex parte motion is
8 a motion that is filed with the court, but is not served on the opposing or other parties. An ex
9 parte motion must articulate the rule that permits ex parte filing and explain why it is filed on an
10 ex parte basis. LR IA 7-2(a), (b). No other parties have been served in this case yet and Plaintiff
11 does not otherwise articulate a basis for filing his motions ex parte. In the future Plaintiff shall
12 comply with Local Rule IA 7-2 if he seeks to file a motion ex parte.

13 **B. Motion to be Mailed Court Orders to Two Separate Addresses (ECF No. 2)**

14 In this motion, Plaintiff states that he is homeless and requests that the court send all
15 orders to his address in Carson City that is on file, and that a "backup" copy be sent to an
16 attorney in San Francisco. The attorney in San Francisco has not entered an appearance on
17 Plaintiff's behalf. Therefore, Plaintiff's motion to have the court send all orders to the attorney in
18 San Francisco is denied.

19 **C. Motion for Enlargement of Time to Complete the Complaint (ECF No. 3)**

20 The court is dismissing Plaintiff's complaint with leave to file an amended complaint;
21 therefore, this motion is denied as moot.

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1 **D. Motion to File by Facsimile and Appear by Telephone Conference (ECF No. 4)**

2 Plaintiff states that he is medically fragile, and seeks an order allowing him to file by
3 facsimile. He also promises to appear in person, if possible, but his medical condition could
4 prohibit this, and so he seeks an order to appear by telephone.

5 Filing by facsimile is not an option within the District of Nevada. Therefore, Plaintiff's
6 motion is denied. Under Second Amended Temporary General Order 2020-04, documents that
7 cannot be filed electronically via the court's electronic filing system, CM/ECF, may also be
8 submitted by e-mail or by regular mail. If filing by email, documents should be sent to
9 docketing@nvd.uscourts.gov. Additional information about filing and receiving notices/delivery
10 of documents by email can be found on the court's website at <https://www.nvd.uscourts.gov/self-help/>.

12 Plaintiff's motion for a blanket order that he be allowed to appear telephonically is
13 denied. The court typically allows appearances by telephone or Zoom videoconference; however,
14 there may be occasions where a personal appearance is required. These decisions are better
15 determined on a case-by-case basis and not through a blanket order.

16 **E. Motion for Preliminary Injunction and Emergency Motion for Temporary Restraining
17 Order (ECF No. 5)**

18 Plaintiff's motion is denied as moot because Plaintiff's complaint is being dismissed with
19 leave to amend and there is currently no operative complaint. Moreover, a motion for
20 preliminary injunction/temporary restraining order must demonstrate that the plaintiff: (1) is
21 likely to succeed on the merits of his claims; (2) is likely to suffer irreparable harm in the
22 absence of preliminary relief; (3) the balance of equities tips in his favor; and (4) an injunction is

1 in the public interest. *Winter v. Natural Resources Defense Council, Inc.*, 555 U.S. 7, 20 (2008)
2 (citations omitted). Plaintiff's motion does not address these factors.

3 **IV. CONCLUSION**

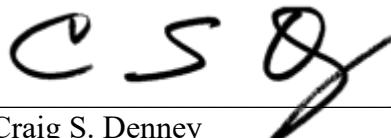
4 (1) Plaintiff's IFP application (ECF No. 1) is **GRANTED**. Plaintiff is permitted to
5 maintain this action without prepaying the filing fee.

6 (2) The Clerk shall **FILE** the complaint (ECF No. 1-1); however, the complaint is
7 **DISMISSED WITH LEAVE TO AMEND**. Plaintiff has **30 DAYS** from the date of this Order
8 to file an amended complaint correcting the deficiencies noted above. The amended complaint
9 must be complete in and of itself without referring or incorporating by reference any previous
10 complaint. Any allegations, parties, or requests for relief from a prior complaint that are not
11 carried forwarded in the amended complaint will no longer be before the court. Plaintiff shall
12 clearly title the amended pleading as "AMENDED COMPLAINT." If Plaintiff fails to file an
13 amended complaint within the 30 days, the action may be dismissed.

14 (3) Plaintiff's motions (ECF Nos. 2, 3, 4, 5) are **DENIED** for the reasons set forth herein.

16 **IT IS SO ORDERED.**

17 Dated: June 8, 2022


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19 Craig S. Denney
20 United States Magistrate Judge

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